

*Ou est la masse de
manoeuvre?*

"It is now clear that a challenge on this scale requires greater authority and a broader role for the armed forces - the institution of our government most capable of massive logistical operations at a moments notice".

President C. Bush, MC,
USN

Question

- **What role should DoD have in “Immediate Response” to National Disasters?**
 - **Bioterror Agents**
 - **Natural Epidemics**
 - **Natural Disasters**
 - **Nuclear/radiological weapons**
- **What is the most effective way to “immediately” deliver Antibiotics from the Strategic National Stockpile to a major metropolitan Area?**

Reason

B. Objectives and Scope of Activities:

The Board shall provide

independent advice and recommendations on military matters pertaining to operational programs, policy development, and research programs and requirements for the prevention of disease and injury and promotion of health to the Secretary of Defense.....

A New War: 1940

- Blitzkrieg attack through Ardennes ruptures Right Flank of French Defenses
- Piecemeal, uncoordinated, delayed counterattacks are pulverized
- A few Panzer Divisions sever lines of communication – political, social and military paralysis, civilian despair and disorder.
- Defeatist national psychology – French lose outright

On 16 May 1940, Winston Churchill made a desperate trip to Paris. Reviewing the disposition of friendly and opposing forces, he exclaimed: "Ou est la masse de manoeuvre?" ("Where are the reserves?") the answer was, "Il n'y a aucune!" ("There is none!").

A New War Is On Us: 2006

- A virulent disease arises in a metropolitan area of millions
 - (8.0+ earthquake, Category 5 Hurricane, nuclear explosion - 15 Homeland Security Planning Scenarios)
- Piecemeal, uncoordinated, and delayed efforts by individuals, First Responders, Local/State and Federal government agencies.
- Immediate Response is, or appears to be, overwhelmed.
- Epidemic progresses – Political, social and military paralysis, civilian anger and disorder
- Outcome?

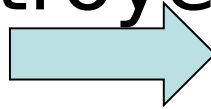
Pulmonary Anthrax Outbreak/Attack on Metropolis

- Anthrax develops rapidly
- Efficacy of prophylactic medications diminishes sharply after 48 hours
- This is a reasonable scenario
 - At least one individual has this skill set
- The facts drive the necessary response capabilities

What is a “National” Disaster

- National “asset” is disrupted/destroyed

- Political
- Economic
- Societal



Major Cities

- Phases of the Response
 - Preparation
 - Immediate Response
 - Recovery/Ongoing Operations

National Response Plan

- 426 pages: 32 Signatories (Departments, agencies, etc)
 - DoD is a key organization throughout
- “The end result is vastly improved coordination among Federal, State, local, and tribal organizations to help save lives and protect America’s communities by increasing the speed, effectiveness, and efficiency of incident management....and integrates them into a unified coordinating structure”.
- “Various Federal statutory authorities and policies provide the basis for Federal actions and activities.....Nothing in the NRP alters the existing authorities of individual Federal departments and agencies. The NRP does not convey new authorities..”

DoD Role In NRP

- **Immediate Response Authority:**

Imminently serious conditions resulting from any civil emergency may require immediate action to save lives, prevent human suffering, or mitigate property damage. **When such conditions exist and time does not permit approval from higher headquarters, local military commanders** and responsible officials from DOD components and agencies are authorized by DOD directive 42 | National Response Plan December 2004 and pre-approval by the Secretary of Defense, subject to any supplemental direction that may be provided by their DOD component, **to take necessary action to respond to requests of civil authorities consistent with the Posse Comitatus Act (18 U.S.C. § 1385).** All such necessary action is referred to as “**Immediate Response.**”

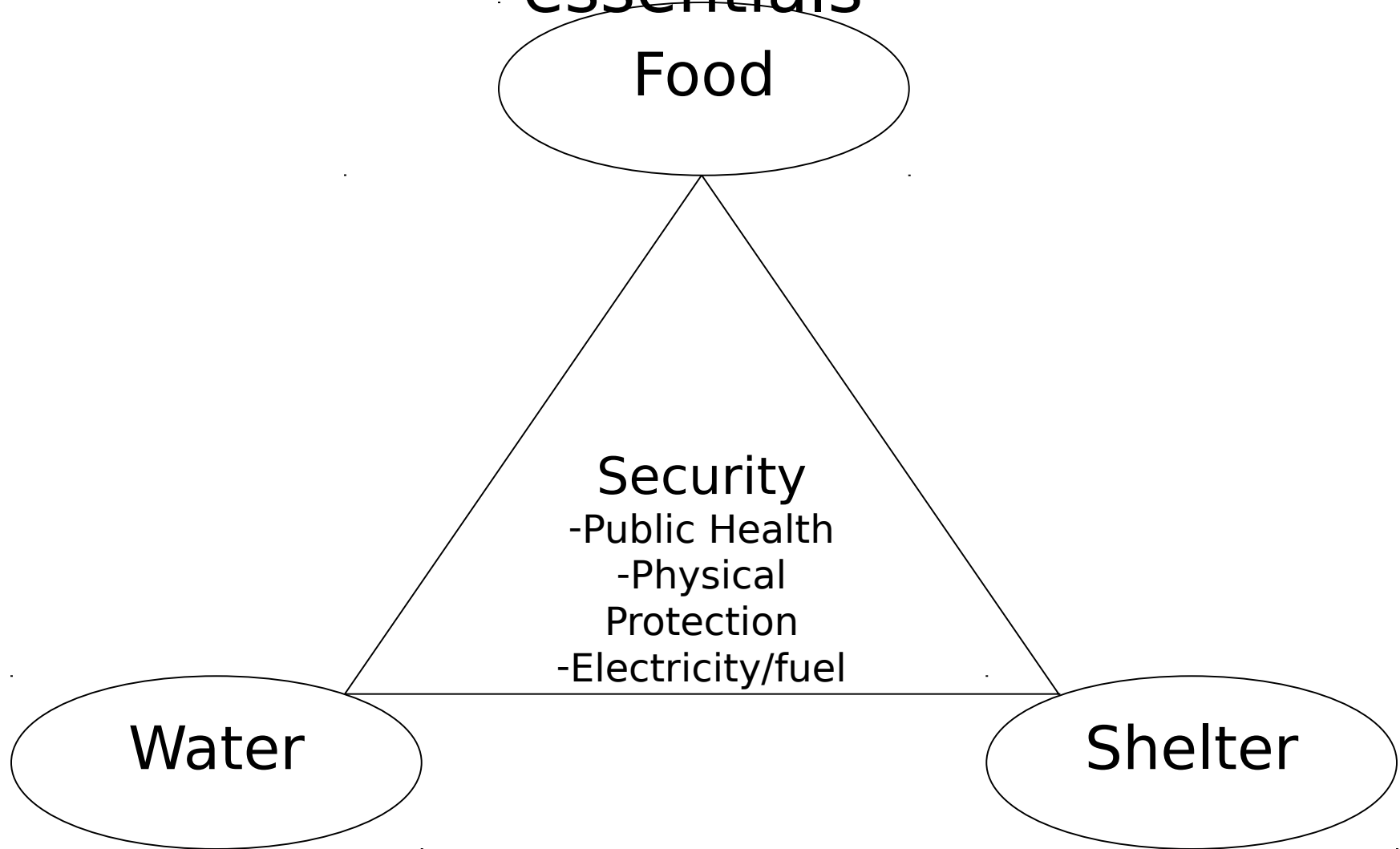
NRP Analysis

- 1) Collective responsibility 2) Unclear authority 3) Accountability issues.
 - Posse Comitatus, Stafford Act, Tradition and Custom, Constitutional Separation of Powers
 - FEMA? No trucks, planes, automobiles
- Mechanisms for authorizing/obtaining “Immediate Response” from Federal Agencies is bureaucratic.
- NRP is an excellent comprehensive plan for “Recovery” phase operations
 - Immediate Response can be improved by other mechanisms.

Many Homeland Defense scenarios require an immediate response that will require numerous, highly trained and organized responders from all levels of Society:

- Anthrax attack on metropolis

Populations become unstable in 48 hours
when they lack any/all of the four
essentials



A National “Immediate Response” Model

- Model Comprises:
 - Individual, Local, State, National Preparedness
 - National Disaster Response Corps (Military-Like)
 - Civil Disaster Response Brigades
 - Federal Disaster Response Brigades
 - Follow on Aid and Resources
 - Clear Federal, State and Local Disaster Response Laws

Individuals and Family

- Immediate response always starts with the individual and family
- Individual Roles, Responsibilities and Actions when executing:
 - Shelter In Place Plan (Quarantine) or an Evacuation Plan
- Every “Family” must have adequate food, water, and personal medications and prophylactic medicines.
 - Authorized Disaster Preparation Kits?
 - Ad Hoc or legislated requirement for public sale?
 - Minimum legal requirements/standardization for Kits (Cars, etc)
 - Building Codes: 30 gallon cistern in each domicile

State Civil Disaster Response Corps

- State Headquarters with adequate number of full time Disaster Response professionals: Governor controls.
 - Adjunct to National Guard
 - State Laws must have a degree of standardization
- Local units comprised of volunteers and those receiving “local”, “State”, or “Federal” retirement benefits.
 - “Retained-Retired” with two, three, four year obligation.
 - Drilling Periods (at local schools/public facilities)
 - Can be activated at local, state, federal levels
 - KISS and affordable
 - Know the neighborhood and people
 - Know the police, Fireman/EMS personnel
 - Know the plans, provide training and information
 - Assist in disaster training/response

Federal Disaster Response Corps

- 4 Dedicated Brigades each responsible for a specific geographical region
 - Personnel, equipment, supplies
- Continuous training with Regional States
- “Public Health” not “Police Powers” Orientation
 - Security to prevent or stop looting/riots
- Laws and Authority:
 - Standardized legislation of Federal, State and Local governments
 - War Powers Act allows President to deploy US Forces for 90 days without Congressional approval

AFEB

- New emphasis on National Disaster Response
 - Who will be the “Disaster Response” reserves.
- Should DoD have a role in Disaster Response?
 - Primary or secondary?
- What are the issues of DoD participation?
 - Cost, personnel, organizational, legal concerns
- Should AFEB make a recommendation?